

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07  
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FM USMISSION NATO  
TO SECSTATE WASHDC IMMEDIATE 5708  
AMEMBASSY MOSCOW  
ALL NATO CAPITALS

S E C R E T SECTION 01 OF 02 NATO 08539

E.O.11652: GDS  
TAGS: NATO, PFOR  
SUBJECT: ALLIANCE STUDY OF EAST-WEST RELATIONS: SEPTEMBER 6  
SPC MEETING

REFS: (A) NATO 7815, (B) NATO 7699, (C) NATO 7265,  
(D) STATE 167594, (E) NATO 8468

SUMMARY: AT ITS SEPTEMBER 6 MEETING ON THE EAST-WEST STUDY  
THE SPC:

- --AGREED ON PROCEDURES FOR WORKING GROUPS;
- --UNDERLINED THE NEED FOR TIMELY SUBMISSION OF NATIONAL CONTRIBUTIONS IF FIRST DRAFTS ARE TO BE PREPARED FOR A HIGH LEVEL EXPERTS MEETING IN OCTOBER;
- --NOTED OFFERS BY SEVERAL DELEGATIONS TO PROVIDE ADDITIONAL CONTRIBUTIONS TO THE STUDY;
- --NOTED THE NEED TO PIN DOWN TENTATIVE COMMITMENTS FROM ITALY, FRANCE, AND BELGIUM. END SUMMARY

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1. WORKING GROUPS: THE SPC AGREED TO FOUR OPEN-ENDED WORKING GROUPS WITH A FEW DELEGATIONS BEING SPECIFICALLY DESIGNATED AS RESPONSIBLE FOR GETTING WORK DONE IN EACH GROUP. TOPICS FOR FOUR GROUPS WOULD BE (A) SOVIET UNION, (B) EASTERN EUROPE, (C) SOVIET-EAST EUROPEAN RELATIONS, (D) TRENDS IN EXTERNAL POLICIES (PARAS 3 AND 4, REF A). THE INTERNATIONAL STAFF (IS) WILL CHAIR THE WORKING GROUPS

AND COMPILE A UNIFIED FIRST DRAFT BASED ON NATIONAL CONTRIBUTIONS AND GUIDANCE FROM DESIGNATED DELEGATIONS. IN RESPONSE TO QUESTION ON COMPOSITION OF WORKING GROUPS, US REP COMMENTED THAT US WOULD PROBABLY BE WILLING TO PARTICIPATE IN MORE THAN ONE GROUP AS DESIGNATED MEMBER, BUT HOPES THIS RESPONSIBILITY WILL BE WIDELY SHARED.

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COMMENT: THE IS WILL SOUND OUT DELEGATIONS SOON ON WORKING GROUPS THEY WISH TO PARTICIPATE IN AS DESIGNATED MEMBERS. WE BELIEVE WE SHOULD NOT BE ON MORE THAN TWO GROUPS AS DESIGNATED MEMBERS, ALTHOUGH WE CAN OF COURSE TAKE ADVANTAGE OF OPEN-ENDED FORMAT TO PARTICIPATE AS DESIRED IN OTHERS. TOPICS FOR FOUR GROUPS CORRESPOND TO SECTIONS A1, A11, A111 AND B OF THE IS OUTLINE TRANSMITTED REF B. WE ARE MAKING MAJOR INITIAL CONTRIBUTIONS TO SECTIONS A1 AND A11, I.E., INTERNAL AND REGIONAL TRENDS IN SOVIET UNION AND EASTERN EUROPE, AND THUS SHOULD PROBABLY TAKE ON DESIGNATE ROLE IN ONE OR BOTH OF THOSE. END COMMENT.

2. TIMELY SUBMISSION OF NATIONAL CONTRIBUTIONS: A/SYG JUNG MADE STRONG PLEA FOR EARLY SUBMISSION OF NATIONAL CONTRIBUTIONS, POINTING OUT THAT IF PAPERS ARE SUBMITTED BY MID-SEPTEMBER, WORKING GROUPS WILL PROBABLY NOT BE ABLE TO BEGIN TO FUNCTION BEFORE THE END OF THE MONTH. NETHERLANDS REP ADDED THAT, IF WORKING GROUPS DO NOT COMPLETE THEIR TASKS PROMPTLY, PROJECTED MID-OCTOBER MEETING OF HIGH LEVEL EXPERTS (PARA 3, REF C) WOULD BE OF

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LITTLE USE. FRG REP QUESTIONED NEED FOR EXPERTS MEETING. US REP URGED THAT THE TENTATIVE DATE FOR THE HIGH LEVEL MEETING BE LEFT AS THE SECOND HALF OF OCTOBER. DELEGATIONS AGREED TO URGE THEIR CAPITALS TO MAKE SUBMISSIONS PROMPTLY.

COMMENT: WE WOULD APPRECIATE ALL PROJECTED US SUBMISSIONS AS SOON AS POSSIBLE BUT PARTICULARLY THE INITIAL PAPER PROMISED IN REF D, WHICH WE CAN CIRCULATE AS MODEL AND STIMULUS TO OTHERS. SINCE THE US PROPOSED THE EAST-WEST STUDY, OUR DEMONSTRATED SERIOUSNESS OF PURPOSE WILL BE CRITICAL TO ITS PROGRESS AND VALUE. US PAPERS SHOULD SET A HIGH STANDARD, AND IT WOULD BE VERY HELPFUL TO HAVE FIRST PAPER NOT LATER THAN OOB SEPTEMBER 12.

3. ADDITIONAL CONTRIBUTIONS: ADDITIONAL NORWEGIAN AND BRITISH CONTRIBUTIONS (REFS A AND E) WERE PUT IN THE RECORD BY JUNG. PORTUGUESE SAID THAT THEY WILL SUBMIT PAPER TO SUPPLEMENT ITALY'S CONTRIBUTION ON EXTERNAL RELATIONS OF THE SOVIET COMMUNIST PARTY (UNDER SECTION B, REF B).

4. PENDING CONTRIBUTIONS: JUNG ASKED BELGIAN, FRENCH AND

ITALIAN REPS WHETHER THEIR AUTHORITIES HAD MADE DECISIONS ON THE TOPICS FOR WHICH THEY ARE STILL LISTED AS "POSSIBLE" CONTRIBUTORS (REF B). ALL INDICATED THAT THEY STILL HAD NO INSTRUCTIONS, BUT WOULD SEEK IMMEDIATE GUIDANCE. ITALIAN SAID IT WAS "HIGHLY LIKELY" THAT HIS GOVERNMENT'S DECISION WOULD BE AFFIRMATIVE (SEE REF A). WITH REGARD TO ITALIAN PAPER ON YUGOSLAVIA AND OTHER NNAS (SECTION B, REF B), ITALIANS SAID THAT THEIR AUTHORITIES HAVE NOW DECIDED TO RESTRICT THEMSELVES TO SOVIET-EAST EUROPEAN POLICY TOWARD YUGOSLAVIA ONLY. NETHERLANDS REP SUPPORTED BY FRENCH REP EXPRESSED RESERVATION ABOUT

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DEALING IN THE STUDY WITH INTERNAL DEVELOPMENTS IN YUGOSLAVIA (NOTE: ITALIAN DECISION MEANS THAT SOVIET-EAST EUROPEAN POLICY TOWARD NNAS WILL HAVE TO BE PICKED UP BY SOMEONE ELSE. WE WILL EXPLORE HOW TO FILL THIS GAP WITH THE IS AND WOULD APPRECIATE ANY COMMENTS WASHINGTON MIGHT HAVE.)

5. COMMENT: IN OUR VIEW MEETING WENT WELL, AND PROCEDURAL ISSUES FELL INTO PLACE. HOWEVER, AS DISCUSSION REVEALED, CENTRAL TASK NOW WILL BE TO ELICIT PROMPT NATIONAL SUBMISSIONS TO NATO SO WORKING GROUPS CAN BEGIN THEIR WORK AS SOON AS POSSIBLE. WE WILL COORDINATE CLOSELY WITH THE IS ON THE COMPOSITION OF WORKING GROUPS, ON PROMPTING THE ITALIANS, FRENCH, AND BELGIANS TO CONFIRM THEIR CONTRIBUTIONS (PARA 4 ABOVE) AND ON URGING ALL ALLIES TO SUBMIT MEETING AS SOON AS OUTSTANDING POINTS NOTED ABOVE ARE CLARIFIED. END COMMENT

6. ACTION REQUESTED: (A) GUIDANCE ON POINTS IN PARA 1 AND  
PARA 4 ABOVE, (B) GUIDANCE ON WHEN WE CAN EXPECT FIRST  
US PAPERS. BENNETT

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